

## Message Text

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FOLLOWING REPEAT USBERLIN 0103 ACTION STATE INFO BONN STUTTGART  
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QUOTE LIMITED OFFICIAL USE USBERLIN 0103

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TAGS: SNAR, WB, GE

SUBJECT: NARCOTICS: VISIT OF DOGOLOFF TEAM

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00146 DTG 041718Z JAN 78 (NOTAL), (C) 77 USBERLIN 2791  
DTG 281530Z OCT 77 (NOTAL)

1. EMBASSY BONN IS REPLYING TO REFTEL A'S REQUEST FOR A  
SUMMARY OF THE DRUG ABUSE PROBLEM OVERALL IN THE FEDERAL  
REPUBLIC IN CONNECTION WITH THE FORTHCOMING VISIT BY THE TEAM  
LED BY DEPUTY DIRECTOR DOGOLOFF OF THE WHITE HOUSE OFFICE  
OF DRUG ABUSE POLICY. THIS MESSAGE ADDRESSES SOME OF THE  
UNIQUE ASPECTS OF THE PROBLEM AS IT PERTAINS TO THE WESTERN  
SECTORS OF BERLIN (WSB).

2. IT IS ONLY IN THE PAST SEVERAL YEARS THAT BERLIN HAS  
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EMERGED AS A MAJOR CENTER FOR DRUG ABUSE. HEROIN, WHICH  
SELLS HERE AT PRICES WELL BELOW OTHER WESTERN  
EUROPEAN MARKETS, IS THE DRUG OF CHOICE AND A PRIMARY  
KILLER. THE 87 OVERDOSE DEATHS (CONSISTING OF  
FOUR US MILITARY PERSONNEL AND 83 BERLINERS) IN 1977  
REPRESENTS A ONE-THIRD INCREASE OVER THE PREVIOUS YEAR  
AND IS ABOUT EQUAL TO THE 1971-75 TOTAL.

3. THE BERLIN AUTHORITIES HAVE COME TO RECOGNIZE THE SERIOUSNESS OF THIS PROBLEM AND ITS SOCIAL CONSEQUENCES AND ARE ACTIVELY BEGINNING TO SEEK REMEDIES. PRIMARY RESPONSIBILITY FOR SUPPLY REDUCTION RESTS WITH THE SENATOR FOR THE INTERIOR AND THE POLICE. THE NARCOTICS DIVISION OF THE BERLIN POLICE HAS BEEN DOUBLED IN THE PAST HALF YEAR. RESPONSIBILITY FOR DEMAND REDUCTION RESTS PRIMARILY WITH THE SENATOR FOR FAMILY AND YOUTH. AN AMOUNT IN DM EQUIVALENT TO \$4 MILLION HAS BEEN AUTHORIZED BY THE CITY GOVERNMENT FOR DRUG INFORMATION AND TREATMENT PROGRAMS IN 1978.

4. THE WSB HAVE CONSIDERABLE BASIC LAW ENFORCEMENT AND HEALTH RESOURCES WHICH CAN BE BROUGHT TO BEAR ON THE DRUG PROBLEM. EFFORTS ARE BEING MADE NOW TO OVERCOME LACK OF EXPERIENCE AND EXPERTISE IN DEALING WITH NARCOTICS MATTERS. IN THIS CONNECTION CITY OFFICIALS ARE EXTREMELY INTERESTED IN LEARNING FROM US EXPERIENCE AND VISITS BY US EXPERTS ARE PARTICULARLY WELCOME. SEVERAL US PROPOSALS ARE NOW BEING CONSIDERED BY US AGENCIES DIRECTED AT ASSISTING BERLIN IN PINPOINTING TRAFFICKING PATTERNS, OBTAINING A CLEARER PICTURE ON THE DIMENSIONS AND MAKEUP OF THE PROBLEM, AND IN IMPROVING THE LEVEL OF EXPERTISE OF LAW ENFORCEMENT OFFICIALS. EMBASSY BONN (REFTEL B) HAS ENDORSED A PROPOSAL THAT DEA ASSIGN AN LIMITED OFFICIAL USE

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AGENT FULLTIME TO BERLIN. THE EMBASSY HAS ALSO WELCOMED THE SUGGESTION THAT THE NATIONAL INSTITUTE FOR DRUG ABUSE SEND A RESEARCHER TO BERLIN TO MAKE AN INITIAL STUDY OF RECENT DRUG ABUSE TRENDS, AND HAS RECOMMENDED THAT THE US PROVIDE SHORT-TERM NARCOTICS TRAINING TO A NUMBER OF BERLIN POLICE.

5. THERE ARE TWO FEATURES UNIQUE TO BERLIN DERIVING FROM ITS STATUS AS AN OCCUPIED CITY UNDER FOUR-POWER CONTROL. IN THE THREE WESTERN SECTORS RESPONSIBILITY AND AUTHORITY FOR SECURITY AND PUBLIC SAFETY RESTS WITH THE RESPECTIVE US, BRITISH AND FRENCH COMMANDANTS. WHILE TIES BETWEEN THE WSB AND THE FEDERAL REPUBLIC ARE STRONG IN MANY AREAS, THE CITY'S OCCUPATION STATUS PRECLUDES EXERCISE OF AUTHORITY HERE BY FEDERAL GERMAN AGENCIES OR OFFICIALS IN THE SECURITY AND PUBLIC SAFETY FIELDS. THUS, THE US AND OTHER WESTERN ALLIES SHARE A UNIQUE RESPONSIBILITY WITH THE BERLIN POLICE AUTHORITIES FOR COPING WITH LAW ENFORCEMENT PROBLEMS.

6. THE OTHER UNIQUE BERLIN FEATURE IS THAT THE CITY'S OCCUPATION HAS LED INADVERTENTLY TO A SITUATION IN WHICH

TRAFFICKERS CAN ENTER AND LEAVE THE CITY WITH VERY LITTLE RISK OF INTERDICTION. IT IS A CARDINAL WESTERN POSITION THAT, NOTWITHSTANDING THE BERLIN WALL AND SOVIET AND GDR CLAIMS TO THE CONTRARY, BERLIN REMAINS ONE CITY, ALL OF IT UNDER FOUR-POWER CONTROL. WE MAINTAIN, FURTHERMORE, THAT ACCESS FROM ONE PART OF THE CITY TO ANOTHER SHOULD BE UNIMPEDED, AND THAT THE BOUNDARY BETWEEN THE THREE WESTERN SECTORS AND THE SOVIET SECTOR IS NOT AN INTERNATIONAL FRONTIER. IN SUPPORT OF THIS POSITION THE WESTERN ALLIES HAVE BEEN CAREFUL NOT TO IMPOSE CONTROLS ON PERSONS CROSSING THE SECTOR BOUNDARY FROM EAST TO WEST BERLIN. NOBODY HAS YET DEvised A CONTINUOUS DRUG CONTROL SYSTEM WHICH WOULD NOT CLOSELY RESEMBLE INTERNATIONAL BOUNDARY CONTROLS AND THEREFORE LIMITED OFFICIAL USE

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BE POLITICALLY UNACCEPTABLE TO THE WEST. (SPOT CHECKS ARE USED, WITH LIMITED EFFECT.) THERE IS ALSO THE ADDITIONAL PRACTICAL PROBLEM THAT PERSONS TRAVELING TO WEST FROM EAST BERLIN CAN ARRIVE BY CAR, FOOT, SUBWAY, OR ELEVATED TRAIN. THE LATTER SYSTEM OFFERS A TRAVELER ONCE CLEARED THROUGH EASTERN CONTROLS (WHICH ARE MORE CONCERNED WITH CONTROLLING PASSAGE OF UNAUTHORIZED PERSONS THAN WITH NARCOTICS--NOT A SERIOUS PROBLEM IN THE GDR) THE CHOICE OF OVER 170 SUBWAY AND ELEVATED STATIONS AT WHICH TO EMERGE IN THE WESTERN SECTORS. REFTEL C DISCUSSED THE TRAFFICKING PROBLEM, INCLUDING THE QUESTION OF PERSONS ARRIVING BY AIR VIA SCHOENEFELD AIRPORT IN THE GDR.

7. IN MEETINGS WITH BERLIN OFFICIALS THE DOGOLOFF TEAM WILL BE EXPECTED TO BE FAMILIAR WITH THE OUTLINES OF THE VARIOUS ASPECTS OF THE BERLIN PROBLEM, AS SUMMARIZED ABOVE AND IN REFTELS, AND TO BE GENERALLY CONSCIOUS OF BERLIN'S EFFORTS TO SEEK SOLUTIONS, BERLIN OFFICIALS WILL BE INTERESTED IN THE US EXPERIENCE AND IN WAYS, SUCH AS THOSE DESCRIBED IN PARA 4 ABOVE, IN WHICH US COOPERATION AND ASSISTANCE CAN FURTHER LOCAL EFFORTS.

8. RPOGRAM RECOMMENDATIONS REQUESTED IN PARA 4, REFTEL A ARE BEING PROVIDED SEPTEL. GEORGE UNQUOTE CHRISTOPHER

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## Message Attributes

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